A bill to be entitled

An act relating to the Auditor General; amending s. 11.45, F.S.; requiring that financial audits be conducted in accordance with certain auditing standards and activities; expanding the definition and standards of "operational audit"; revising the duties of the Auditor General pertaining to financial audits of district boards of trustees of community colleges, district school boards, universities, the Florida Clerks of Court Operations Corporation, and the Florida School for the Deaf and Blind; revising the time for conducting certain operational audits; revising the requirements for conducting a performance audit of the ad valorem tax laws; deleting the authority of the Auditor General to conduct an audit of the Investment Fraud Restoration Financing Corporation; authorizing the Auditor General to conduct audits or other engagements of certain virtual education providers; expanding the requirements of the annual report to the legislative leadership and Legislative Auditing Committee; amending s. 25.075, F.S.; deleting the requirement that the Auditor General audit certain reports made to the Supreme Court in accordance with the uniform case reporting system established by the court; amending s. 28.35, F.S.; deleting the requirements that the Florida Clerks of Court Operations Corporation submit an annual audited financial statement to the Auditor General and that the Auditor General conduct an audit of the corporation; amending s. 195.096, F.S.; deleting the

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requirement that the Auditor General conduct a performance audit of the administration of ad valorem tax laws; amending s. 218.31, F.S.; requiring that financial audits be conducted in accordance with certain auditing standards and activities; amending s. 273.05, F.S.; transferring the responsibility of developing rules for surplus property records from the Auditor General to the Chief Financial Officer; amending s. 365.173, F.S.; deleting certain responsibilities of the Auditor General for the Emergency Communications Number E911 System Fund; amending s. 943.25, F.S.; deleting certain responsibilities of the Auditor General pertaining to criminal justice trust funds; amending s. 1002.36, F.S.; deleting the requirement that the Auditor General perform annual audits of the Florida School for the Deaf and the Blind; amending s. 1009.53, F.S.; revising the criteria for audits for institutions which receive a certain amount of funds from the Bright Futures Scholarship program; providing a date by which certain reports must be submitted; providing that an institution that is not subject to the audit shall attest, under penalty of perjury, that the scholarship proceeds were used in compliance with law; providing that the Department of Education may establish the form and format for the attestation; amending ss. 938.01 and 943.17, F.S.; conforming cross-references to changes made by the act; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraphs (c) and (q) of subsection (1), subsection (2), paragraphs (u), (v), (w), and (x) of subsection (3), and paragraph (h) of subsection (7) of section 11.45, Florida Statutes, are amended, and a new paragraph (x) is added to subsection (3) of that section, to read:

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11.45 Definitions; duties; authorities; reports; rules.

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(1) DEFINITIONS.—As used in ss. 11.40-11.513, the term:

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"Financial audit" means an examination of financial statements in order to express an opinion on the fairness with

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which they are presented in conformity with generally accepted accounting principles and an examination to determine whether

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operations are properly conducted in accordance with legal and

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regulatory requirements. Financial audits must be conducted in

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accordance with auditing standards generally accepted in the

72 73 United States auditing standards and government auditing standards as adopted by the Board of Accountancy. When

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applicable, the scope of financial audits shall encompass the

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additional activities necessary to establish compliance with the

"Operational audit" means an a financial-related audit

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Single Audit Act Amendments of 1996, 31 U.S.C.A. ss. 7501-7507 and other applicable federal law.

whose purpose is to evaluate management's performance in

establishing and maintaining internal controls, including

with applicable laws, administrative rules, regulations,

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contracts, grant agreements, and other guidelines. Operational

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controls designed to prevent and detect fraud, waste, and abuse,

and in administering assigned responsibilities in accordance

audits must be conducted in accordance with government auditing standards. Operational audits examine and to determine the extent to which the internal controls control, as designed and placed in operation to, promote promotes and encourage encourages the achievement of management's control objectives in the categories of compliance, economic and efficient operations, reliability of financial records and reports, and safeguarding of assets and the identification of weaknesses in those internal controls.

- (2) DUTIES.—The Auditor General shall:
- (a) Conduct audits of records and perform related duties as prescribed by law, concurrent resolution of the Legislature, or as directed by the Legislative Auditing Committee.
- (b) Annually conduct a financial audit of state government.
- (c) Annually conduct financial audits of all <u>state</u> universities and <del>district boards of trustees of community</del> colleges.
- (d) Annually conduct financial audits of the accounts and records of all district school boards in counties with populations of fewer than 150,000, according to the most recent federal decennial statewide census.
- (e) Once every 3 years, conduct financial audits of the accounts and records of all district school boards in counties with populations of 150,000 or more, according to the most recent federal decennial statewide census. Through fiscal year 2008-2009, annually conduct an audit of the Wireless Emergency Telephone System Fund as described in s. 365.173.

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(f) Annually conduct audits of the accounts and records of the Florida School for the Deaf and the Blind.

<u>(f)</u> At least every <u>3</u> 2 years, conduct operational audits of the accounts and records of state agencies, and universities, colleges, district school boards, the Florida Clerks of Court Operations Corporation, and the Florida School for the Deaf and the Blind. In connection with these audits, the Auditor General shall give appropriate consideration to reports issued by state agencies' inspectors general or universities' inspectors general and the resolution of findings therein.

(g)(h) At least every 3 2 years, conduct a performance audit of the local government financial reporting system, which, for the purpose of this chapter, means any statutory provisions related to local government financial reporting. The purpose of such an audit is to determine the accuracy, efficiency, and effectiveness of the reporting system in achieving its goals and to make recommendations to the local governments, the Governor, and the Legislature as to how the reporting system can be improved and how program costs can be reduced. The Auditor General shall determine the scope of such audits. The local government financial reporting system should provide for the timely, accurate, uniform, and cost-effective accumulation of financial and other information that can be used by the members of the Legislature and other appropriate officials to accomplish the following goals:

- 1. Enhance citizen participation in local government;
- 2. Improve the financial condition of local governments;
- 3. Provide essential government services in an efficient

and effective manner; and

- 4. Improve decisionmaking on the part of the Legislature, state agencies, and local government officials on matters relating to local government.
- (h)(i) At least Once every 3 years, conduct a performance audit audits of the Department of Revenue's administration of the ad valorem tax laws as described in s. 195.096. The performance audit shall report on the activities of the ad valorem tax program of the Department of Revenue related to the ad valorem tax rolls. The Auditor General shall include, for at least four counties so reviewed, findings as to the accuracy of assessment procedures, projections, and computations made by the division, using the same generally accepted appraisal standards and procedures to which the division and the property appraisers are required to adhere. However, the report may not include any findings or statistics related to any ad valorem tax roll that is in litigation between the state and county officials at the time the report is to be issued.
- (j) Once every 3 years, conduct financial audits of the accounts and records of all district school boards in counties with populations of 125,000 or more, according to the most recent federal decennial statewide census.
- (i) (k) Once every 3 years, review a sample of each state agency's internal audit reports at each state agency, as defined in s. 20.0551(1)(a), to determine compliance with current Standards for the Professional Practice of Internal Auditing or, if appropriate, government auditing standards.
  - (j) (l) Conduct audits of local governmental entities when

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determined to be necessary by the Auditor General, when directed by the Legislative Auditing Committee, or when otherwise required by law. No later than 18 months after the release of the audit report, the Auditor General shall perform such appropriate followup procedures as he or she deems necessary to determine the audited entity's progress in addressing the findings and recommendations contained within the Auditor General's previous report. The Auditor General shall notify provide a copy of his or her determination to each member of the audited entity's governing body and to the Legislative Auditing Committee of the results of his or her determination.

The Auditor General shall perform his or her duties independently but under the general policies established by the Legislative Auditing Committee. This subsection does not limit the Auditor General's discretionary authority to conduct other audits or engagements of governmental entities as authorized in subsection (3).

- (3) AUTHORITY FOR AUDITS AND OTHER ENGAGEMENTS.—The Auditor General may, pursuant to his or her own authority, or at the direction of the Legislative Auditing Committee, conduct audits or other engagements as determined appropriate by the Auditor General of:
- (u) The Investment Fraud Restoration Financing Corporation created pursuant to chapter 517.
- $\underline{\text{(u)}}$  (v) The books and records of any permitholder that conducts race meetings or jai alai exhibitions under chapter 550.

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- $\underline{\text{(v)}}$  The corporation defined in part II of chapter 946, known as the Prison Rehabilitative Industries and Diversified Enterprises, Inc., or PRIDE Enterprises.
  - (w)  $\frac{(x)}{(x)}$  The Florida Virtual School pursuant to s. 1002.37.
- (x) Virtual education providers receiving state funds or funds from local ad valorem taxes.
  - (7) AUDITOR GENERAL REPORTING REQUIREMENTS.-
- (h) The Auditor General shall <u>compile and</u> transmit to the President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee by December 1 of each year <u>an annual report</u>, <u>which shall include a projected 2-year work plan identifying the audits and other accountability activities to be undertaken and a list of statutory and fiscal changes recommended by the Auditor General. The Auditor General may also transmit recommendations at other times of the year when the information would be timely and useful for the Legislature.</u>
- Section 2. Subsection (3) of section 25.075, Florida Statutes, is amended to read:
  - 25.075 Uniform case reporting system.-
- (3) The Auditor General shall audit the reports made to the Supreme Court in accordance with the uniform system established by the Supreme Court.
- Section 3. Subsection (5) of section 28.35, Florida Statutes, is amended to read:
  - 28.35 Florida Clerks of Court Operations Corporation.-
- (5) (a) The corporation shall submit an annual audited

  financial statement to the Auditor General in a form and manner

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prescribed by the Auditor General. The Auditor General shall conduct an annual audit of the operations of the corporation, including the use of funds and compliance with the provisions of this section and ss. 28.36 and 28.37.

(b) Certified public accountants conducting audits of counties pursuant to s. 218.39 shall report, as part of the audit, whether or not the clerks of the courts have complied with the requirements of this section and s. 28.36. In addition, each clerk of court shall forward a copy of the portion of the financial audit relating to the court-related duties of the clerk of court to the Supreme Court. The Auditor General shall develop a compliance supplement for the audit of compliance with the budgets and applicable performance standards certified by the corporation.

Section 4. Subsections (7), (8), and (9) of section 195.096, Florida Statutes, are amended to read:

195.096 Review of assessment rolls.-

(7) The Auditor General shall conduct a performance audit of the administration of ad valorem tax laws by the department triennially following completion of reviews conducted pursuant to this section. The audit report shall be submitted to the Legislature no later than April 1, on a triennial basis, reporting on the activities of the ad valorem tax program of the Department of Revenue related to the ad valorem tax rolls. The Auditor General shall include, for at least four counties so reviewed, findings as to the accuracy of assessment procedures, projections, and computations made by the division, utilizing the same generally accepted appraisal standards and procedures

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to which the division and the property appraisers are required to adhere. However, the report shall not include any findings or statistics related to any ad valorem tax roll which is in litigation between the state and county officials at the time the report is to be issued.

- (7) (8) When a roll is prepared as an interim roll pursuant to s. 193.1145, the department shall compute assessment levels for both the interim roll and the final approved roll.
- (8) (9) Chapter 120 does shall not apply to this section. Section 5. Subsection (17) of section 218.31, Florida Statutes, is amended to read:
- 218.31 Definitions.—As used in this part, except where the context clearly indicates a different meaning:
- statements in order to express an opinion on the fairness with which they are presented in conformity with generally accepted accounting principles and an examination to determine whether operations are properly conducted in accordance with legal and regulatory requirements. Financial audits must be conducted in accordance with auditing standards generally accepted in the United States auditing standards and government auditing standards as adopted by the Board of Accountancy and as prescribed by rules promulgated by the Auditor General. When applicable, the scope of financial audits shall encompass the additional activities necessary to establish compliance with the Single Audit Act Amendments of 1996, 31 U.S.C.A. ss. 7501-7507 and other applicable federal law.
  - Section 6. Subsection (5) of section 273.05, Florida

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Statutes, is amended to read:

- 273.05 Surplus property.—
- (5) The custodian shall maintain records of property that is certified as surplus with information indicating the value and condition of the property. Agency records for property certified as surplus shall comply with rules issued by the <a href="#">Chief</a> Financial Officer Auditor General.
- Section 7. Subsection (3) of section 365.173, Florida Statutes, is amended to read:
  - 365.173 Emergency Communications Number E911 System Fund.-
- (3) The Auditor General shall annually audit the fund to ensure that moneys in the fund are being managed in accordance with this section and s. 365.172. The Auditor General shall provide a report of the annual audit to the board.
- Section 8. Subsections (3) and (4) and paragraph (d) of subsection (5) of section 943.25, Florida Statutes, are amended, and present subsections (4) through (12) are renumbered as subsections (3) through (11), respectively, to read:
- 943.25 Criminal justice trust funds; source of funds; use of funds.—
- (3) The Auditor General is directed in her or his audit of courts to ascertain that such assessments have been collected and remitted and shall report to the Legislature. All such records of the courts shall be open for her or his inspection. The Auditor General is further directed to conduct audits of the expenditures of the trust funds and to report to the Legislature. Such audits shall be conducted in accordance with s. 11.45.

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- (3)(4) The commission shall, by rule, establish, implement, supervise, and evaluate the expenditures of the Criminal Justice Standards and Training Trust Fund for approved advanced and specialized training program courses. Criminal justice training school enhancements may be authorized by the commission subject to the provisions of subsection (6) (7). The commission may approve the training of appropriate support personnel when it can be demonstrated that these personnel directly support the criminal justice function.
- (4)(5) The commission shall authorize the establishment of regional training councils to advise and assist the commission in developing and maintaining a plan assessing regional criminal justice training needs and to act as an extension of the commission in the planning, programming, and budgeting for expenditures of the moneys in the Criminal Justice Standards and Training Trust Fund.
- (d) A public criminal justice training school must be designated by the commission to receive and distribute the disbursements authorized under subsection (8)
- Section 9. Subsection (3) of section 1002.36, Florida Statutes, is amended to read:
  - 1002.36 Florida School for the Deaf and the Blind.-
- (3) AUDITS.—The Auditor General shall conduct annual audits of the accounts and records of the Florida School for the Deaf and the Blind as provided in s. 11.45. The Department of Education's Inspector General is authorized to conduct investigations at the school as provided in s. 1001.20(4)(e).
  - Section 10. Paragraph (c) of subsection (5) of section

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1009.53, Florida Statutes, is amended, and paragraph (d) is added to that subsection, to read:

1009.53 Florida Bright Futures Scholarship Program.-

- (5) The department shall issue awards from the scholarship program annually. Annual awards may be for up to 45 semester credit hours or the equivalent. Before the registration period each semester, the department shall transmit payment for each award to the president or director of the postsecondary education institution, or his or her representative, except that the department may withhold payment if the receiving institution fails to report or to make refunds to the department as required in this section.
- Each institution that receives moneys through this program shall provide for a prepare an annual report that includes an annual financial audit, as defined in s. 11.45(1)(c), conducted by an independent certified public accountant or the Auditor General, for each fiscal year in which the institution expends program moneys in excess of \$100,000. At least every 2 years, the audit The report shall include an examination audit of the institution's administration of the program and the institution's a complete accounting of the moneys for the program since the last examination of the institution's administration of the program. The This report on the audit must be submitted to the department within 9 months after the end of the fiscal year annually by March 1. The department may conduct its own annual audit of an institution's administration of the program. The department may request a refund of any moneys overpaid to the institution for the

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program. The department may suspend or revoke an institution's eligibility to receive future moneys for the program if the department finds that an institution has not complied with this section. The institution must remit within 60 days any refund requested in accordance with this subsection.

(d) Any institution not subject to audit pursuant to this subsection shall attest, under penalties of perjury, that proceeds received under this subsection were used in compliance with the applicable law. The attestation shall be made annually in a form and format determined by the department.

Section 11. Paragraph (b) of subsection (1) of section 938.01, Florida Statutes, is amended to read:

938.01 Additional Court Cost Clearing Trust Fund.-

- (1) All courts created by Art. V of the State Constitution shall, in addition to any fine or other penalty, require every person convicted for violation of a state penal or criminal statute or convicted for violation of a municipal or county ordinance to pay \$3 as a court cost. Any person whose adjudication is withheld pursuant to the provisions of s. 318.14(9) or (10) shall also be liable for payment of such cost. In addition, \$3 from every bond estreature or forfeited bail bond related to such penal statutes or penal ordinances shall be remitted to the Department of Revenue as described in this subsection. However, no such assessment may be made against any person convicted for violation of any state statute, municipal ordinance, or county ordinance relating to the parking of vehicles.
  - (b) All funds in the Department of Law Enforcement

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Criminal Justice Standards and Training Trust Fund shall be disbursed only in compliance with s.  $943.25(8) \frac{(9)}{(9)}$ .

Section 12. Paragraph (c) of subsection (1) of section 943.17, Florida Statutes, is amended to read:

943.17 Basic recruit, advanced, and career development training programs; participation; cost; evaluation.—The commission shall, by rule, design, implement, maintain, evaluate, and revise entry requirements and job-related curricula and performance standards for basic recruit, advanced, and career development training programs and courses. The rules shall include, but are not limited to, a methodology to assess relevance of the subject matter to the job, student performance, and instructor competency.

- (1) The commission shall:
- (c) Design, implement, maintain, evaluate, revise, or adopt a career development training program which is limited to those courses related to promotion to a higher rank or position. Career development courses will not be eligible for funding as provided in s. 943.25(8)(9).
- Section 13. This act shall take effect July 1, 2011.